

## Message Text

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ACTION NEA-10

INFO OCT-01 EUR-12 ISO-00 CIAE-00 DODE-00 PM-04 H-02

INR-07 L-03 NSAE-00 NSC-05 PA-02 PRS-01 SP-02 SS-15

USIA-15 IO-13 ACDA-10 OMB-01 TRSE-00 /103 W

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R 071355Z JAN 77

FM AMEMBASSY CAIRO

TO SECSTATE WASHDC 365

INFO AMEMBASSY AMMAN

AMEMBASSY BEIRUT

AMEMBASSY DAMASCUS

AMCONSUL JERUSALEM

AMEMBASSY JIDDA

AMEMBASSY MOSCOW

AMEMBASSY TEL AVIV

AMEMBASSY TRIPOLI

UNCLAS CAIRO 0366

E.O. 11652: N/A

TAGS: PFOR EG XF

SUBJECT: STATUS OF PEACE PROCESS

SUMMARY. AUTHORITATIVE CAIRO PRESS ANALYSIS JANUARY 6 PREDICTS HOT SUMMER IN 1977 WHEN PEACE EFFORTS WILL HAVE "CRYSTALIZED." RESULTS WILL DEPEND, ANALYST SUGGESTS, LARGELY ON DECLARATION IF ISRAELI INTENTIONS, PLO WILLINGNESS TO ESTABLISH GOVERNMENT TO PARTICIPATE IN MEPC, PLO ACCEPTANCE WEST BANK/GAZA STATE, AND PRIORITY WHICH NEW AMERICAN ADMINISTRATION ASSIGNS TO ME. GOVERNOR CARTER'S "ADOPTION" OF BROOKINGS REPORT IS HIGHLY "ENCOURAGING." END SUMMARY.

1. GUMHURIYYA'S DIPLOMATIC CORRESPONDENT, WHO PARTICULARLY CLOSE TO MFA, PROVIDES USEFUL SUMMARY JAN. 6 OF PUBLIC GOE ASSESSMENT OF CURRENT STATUS PEACE PROCESS.

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2. UNDER HEADLINE "HOT SUMMER IN 1977," SHE WRITES THAT RESULTS WILL HAVE CRYSTALIZED BY SUMMER AND WILL DEPEND ON STANDS OF EACH PARTY CONCERNED:

A. ISRAEL. GOI MUST DECLARE ITS INTENTIONS VIS-A-VIS PEACE.

B. PLO. "THERE IS HOPE" THAT FEBRUARY PNC MEETING IN CAIRO

WILL "CRYSTALIZE" PLO VIEW ON FOUR MAJOR POINTS--(1) PARTICIPATION IN MEPC, (2) APPROVAL FOR WEST BANK/GAZA STATE, (3) ESTABLISHMENT PROVISIONAL GOVERNMENT TO PARTICIPATE IN PEACE NEGOTIATIONS, AND (4) WHETHER FUTURE GOVERNMENT WILL ADMINISTER AN INDEPENDENT STATE OR ONE HAVING TIES WITH JORDAN.

C. USG. GOE HAS CONVEYED ITS VIEWS TO PRESIDENT-ELECT. NEW ADMINISTRATION'S "VISUALIZATION" OF ME SETTLEMENT IS INCLUDED IN BOTH MR. BRZEZINSKI'S FOREIGN AFFAIRS ARTICLE OF MAY 1975 AND IN BROOKINGS' REPORT WHICH HE HELPED TO PREPARE. BUT QUESTION IS WHAT NEW ADMINISTRATION WILL DO AND WHEN. GOE MUST LEARN ANSWER THROUGH URGENT CONTACTS BEGINNING IN FEBRUARY. WASHINGTON UNDERSTANDS GOE POSITION IS FOUNDED ON FOUR POINTS: (1) CONVENING MEPC ASAP, (2) NECESSITY PALESTINIAN PARTICIPATION IN CONFERENCE, (3) TOTAL ISRAELI WITHDRAWAL AND INTERNATIONAL PEACE GUARANTEES, AND (4) USG SUBMISSION OF "SEPARATE WORKING PAPER" TO FORM BASIS OF AGENDA FOR MEPC.

C. USSR. AN "ENCOURAGING POINT" IN USG'S NEW VISUALIZATION IS USG'S STRESS ON NECESSITY OF SOVIET PARTICIPATION IN PEACE GUARANTEES, SINCE COMPREHENSIVE SETTLEMENT, UNLIKE DISENGAGEMENT NEGOTIATIONS, NECESSITATES PARTICIPATION OF BOTH SUPERPOWERS.

3. ARTICLE CLAIMS THAT, UNLIKE PRESENT ADMINISTRATION, NEW US ADMINISTRATION HAS ACCEPTED CONCEPT OF WEST BANK/GAZA STATE, EITHER TO BE ASSOCIATED WITH JORDAN OR TO BE INDEPENDENT THOUGH "COMMITTED" TO PROVISIONS OF A PEACE AGREEMENT.

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4. NEW ADMINISTRATION IS ALSO ALLEGED TO BELIEVE THAT ISRAEL SHOULD WITHDRAW OVER STAGES TO 1967 BORDERS. MINOR RECTIFICATIONS WOULD HAVE TO BE ACCEPTABLE TO BOTH SIDES AND NEW BORDERS WOULD BE GUARANTEED BY ESTABLISHMENT DEMILITARIZED ZONES UNDER UN SUPERVISION.

5. ARTICLE CONCLUDES BY SUGGESTING THAT CRUCIAL QUESTION NOW IS WHETHER USG WILL ADOPT "AN OFFICIAL STAND" BEFORE ISRAELI ELECTIONS IN MAY, AND NOTES THAT ANSWER DEPENDS ON MANY FACTORS INCLUDING COORDINATION WORKED OUT BETWEEN USG AND USSR, ISRAELI "NAMEUVERS," AND ARAB PRESSURE. GOE IS COORDINATING WITH ARAB STATES, CONTACTING MOSCOW, WASHINGTON AS WELL AS EUROPEAN AND NON-ALIGNED STATES, AND WORKING WITH UNSYG. RESULTS OF PEACE CONTACTS WILL SOON BE KNOWN AND ISRAELI GOVERNMENT, WHICH EMERGES IN LATE SPRING, "WILL HAVE NO EXCUSE NOT TO REACH PEACE."  
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## Message Attributes

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